Rental Assistance Demonstration Overview and Its Impact on Public Housing Development

NJAHRA Conference September 23 - 25, 2025



RAD PROGRAM OVERVIEW AND IMPACT

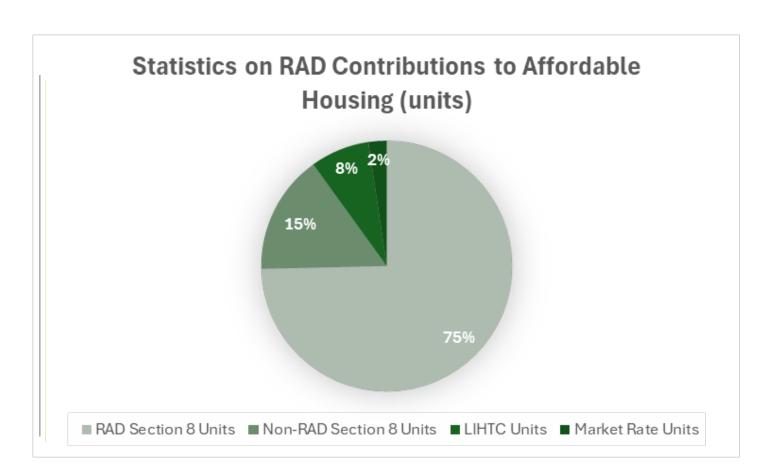


Understanding RAD's Impact

- Inception of Rental Assistance Demonstration ("RAD") in 2012
- RAD has reshaped public housing through innovative funding and modernization strategies

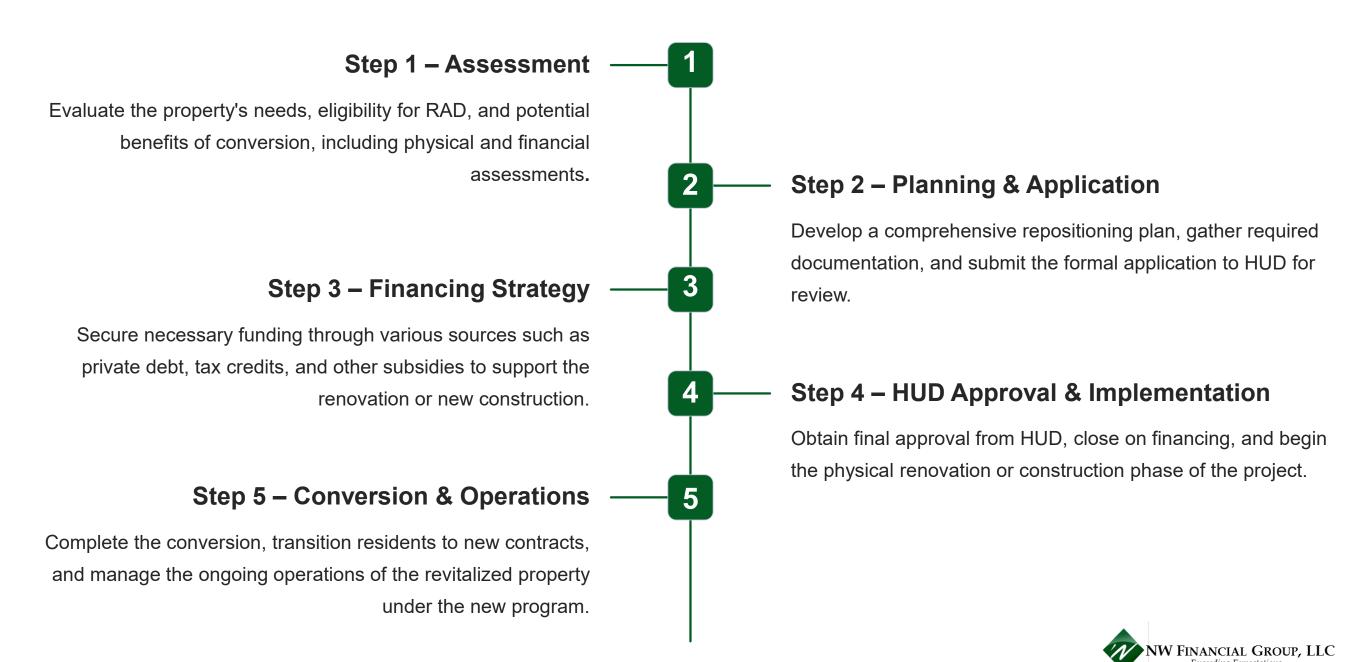
Key Statistics on RAD

- ➤ Estimated backlog of approximately \$115 billion of public housing capital needs as of year-end 2024
- ➤ Nationally PHAs have converted through RAD 1,826 projects which include 249,704 units of housing
- ➤ Securing \$24,153,049,556 in construction investments, including Initial Deposit to Replacement Reserve (IDRR)





The RAD Conversion Process



New Program Guidance came out part of PIH Notice 2024-40 (HA) in December 2024 providing greater options for repositing

- RAD/Section 18 Blend conversions
- ➤ Repositioning for Small PHA's (less than 250 ACC units)
- Restore Rebuild (aka Faircloth to RAD)
- ➤ Opportunity Zone Rent increases for PBRA Conversions
- Move to Work (MTW) fungibility flexibility



Funding and Conversion Strategies



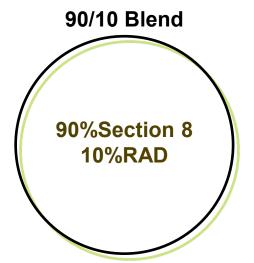
RAD/Section 18 Blend Conversions



Proposed Rehab/Construction costs exceed 30% of the High Construction Costs ("HCC") for the market area



Proposed Rehab/Construction costs
exceed 60% of the HCC for
the market area



Proposed Rehab/Construction costs
exceed 90% of the HCC for
the market area



Current Example of RAD Blend and Why It's Important

- > We begin with looking at a project's expenses to determine the project's operating costs.
 - Historically PHA operating costs are very high less borrowing power
 - Private Developers operating costs are much lower more borrowing power

OPERATING EXPENSES	Priv	ate Operator	Pub	lic Housing
Administrative/Salaries and Benefits	\$	443,534	\$	535,057
Miantenance & Repairs		139,397		168,161
Utilities		137,586		165,977
Management Fee		92,328		111,379
PILOT on Housing		27,155		32,759
Insurance		105,000		126,667
Replacement Reserves		47,250		57,000
TOTAL EXPENSES	\$	992,250	\$	1,197,000
per unit (105 units Family)	\$	9,450	\$	11,400



Scenario #1 – Simple RAD Conversion

		RAD	30/70	60/40	90/10	20	25
BR Type	Units	NAD	Blend	Blend	Blend	Metro	FMR
0	6	\$ 1,051				\$	1,474
1	34	1,179					1,654
2	35	1,454					2,040
3	16	1,937					2,717
4	10	2,155					3,023
5	4	2,478					3,476
Annual Gross Potential Rent		\$ 1,916,989					
Gross Rents as a % of FMR	73%						
					•		
Estimated Mortgage	\$ 6,500,000						

(30 year Term/Amort 6.5% interest Rate)

- > RAD Conversion- rents would yield a gross potential Rent of \$1,916,090; this is 73% of the area Fair Market Rent (FMR)
- ➤ Under this scenario this project could borrow approximately \$6,500,000



Scenario #2 – RAD/Blend with 70% RAD/ 30% Section 8

			RAD	30/70	60/40	90/10	2025	
BR Type	Units		NAD	Blend	Blend	Blend	Metr	o FMR
0	6	\$	1,051	\$ 1,227			\$	1,474
1	34		1,179	1,377				1,654
2	35		1,454	1,698				2,040
3	16		1,937	2,262				2,717
4	10		2,155	2,517				3,023
5	4		2,478	2,894				3,476
							_	·
Annual Gross Potential Rent		\$	1,916,989	\$ 2,238,663				
Gross Rents as a % of FMR			73%	85%				
							<u>-</u> '	
Estimated Mortgage				9,500,000				

(30 year Term/Amort 6.5% interest Rate)

- > **70/30 RAD Blend** rents would yield a gross potential Rent of \$2,238,663; this is 85% of the area FMR.
- > Under this scenario this project could borrow approximately \$9,500,000
- This would require the PHA to complete work at 30% of the Hard Construction Costs for this area.



Scenario #3 – RAD/Blend with 40% RAD/60% Section 8

		RAD	30/70	60/40	90/10	2025
BR Type	Units	NAD	Blend	Blend	Blend	Metro FMR
0	6	\$ 1,051	\$ 1,227	\$ 1,409		\$ 1,474
1	34	1,179	1,377	1,581		1,654
2	35	1,454	1,698	1,950		2,040
3	16	1,937	2,262	2,597		2,717
4	10	2,155	2,517	2,890		3,023
5	4	2,478	2,894	3,323		3,476

Annual Gross Potential Rent	\$ 1,916,989	\$ 2,238,663	\$ 2,570,738	
Gross Rents as a % of FMR	73%	85%	97%	

(30 year Term/Amort 6.5% interest Rate)

Estimated Mortgage

▶ 60/40 RAD Blend rents would yield a gross potential Rent of \$2,570,738; this is 97% of the area FMR.

\$13,000,000

- ➤ Under this scenario this project could borrow approximately \$13,000,000
- > This would require the PHA to complete work at 60% of the Hard Construction Costs for this area.



Scenario #4 – RAD/Blend with 10% RAD/90% Section 8

		RAD	30/70	60/40	90/10	2025
BR Type	Units	NAD	Blend	Blend	Blend	Metro FMR
0	6	\$ 1,051	\$ 1,227	\$ 1,409	\$ 1,586	\$ 1,474
1	34	1,179	1,377	1,581	1,779	1,654
2	35	1,454	1,698	1,950	2,194	2,040
3	16	1,937	2,262	2,597	2,923	2,717
4	10	2,155	2,517	2,890	3,252	3,023
5	4	2,478	2,894	3,323	3,739	3,476

 Annual Gross Potential Rent
 \$ 1,916,989
 \$ 2,238,663
 \$ 2,570,738
 \$ 2,892,485

 Gross Rents as a % of FMR
 73%
 85%
 97%
 109%

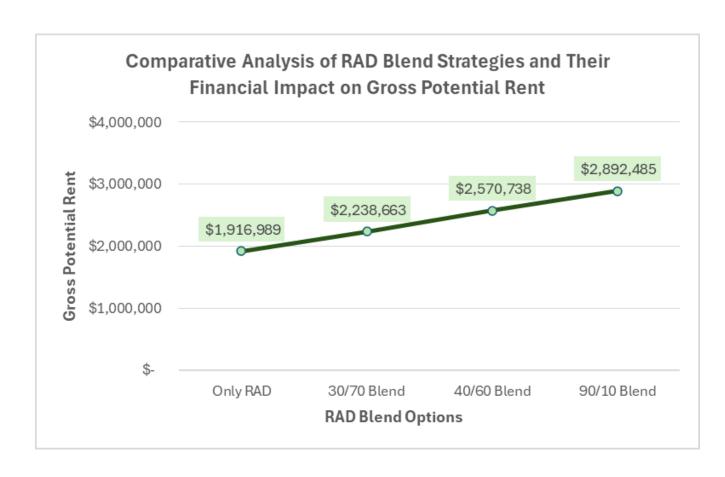
 Estimated Mortgage
 \$ 6,500,000
 9,500,000
 \$13,000,000
 \$16,250,000

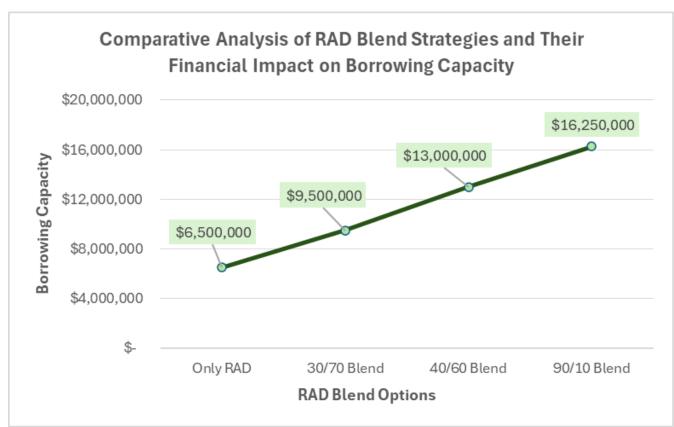
(30 year Term/Amort 6.5% interest Rate)

- > 90/10 RAD Blend rents would have a gross potential Rent of \$2,892,485; this is 109% of the area FMR.
- ➤ Under this scenario this project could borrow \$16,250,000
- > This would require the PHA to complete work at 90% of the Hard Construction Costs for this area.
- > Or be a Small PHA with under 250 units!



Comparative Analysis of RAD Blend Strategies

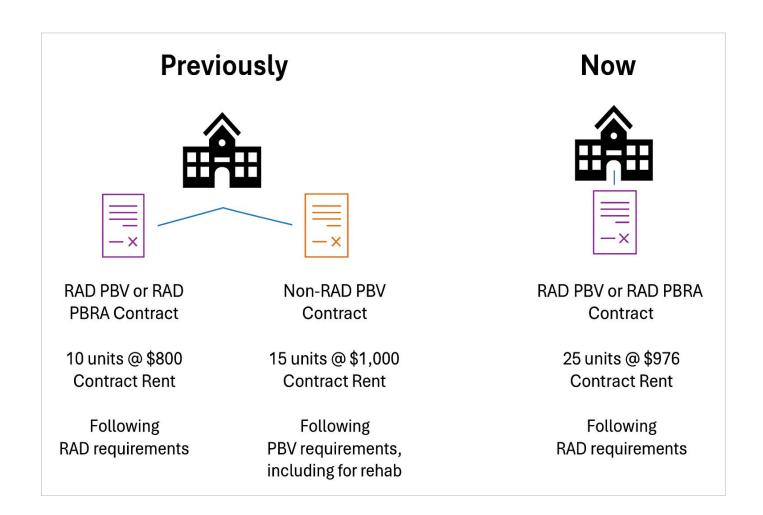






Contracts Under the New Blend Guidance

- ➤ HUD prior to 2025 would provide the PHA with 2 Contracts when they completed a Blend.
- ➤ The new guidance results in the PHA receiving 1 HAP contract for both sets of units.
- This made for interesting math when the Section 18 units were being phased in due to major rehabilitation being completed.



New Contract Calculations

Public Housing RAD Units	40	RAD Rent Determination	\$	800
Section 18 Units	60	Section 8 (110% of FMR)	\$	1,000
Total Units in Project	100	Two HAP Contracts	\$800 a	and \$1,000
Public Housing RAD Units	40	RAD Rent Determination	\$	800
Section 18 Units	60	Section 8 (110% of FMR)	\$	1,000
Total Units in Project	100	Weighted HAP Contract Rent	\$	920

Example: 100-unit project completing enough rehabilitation work for a 40% RAD /60% Section 18 Blend:

A new wrinkle to this is that Demolition-Disposition Transition Funding (DDTF) that the Authority would become eligible for with the units approved under the Section 18 will no longer be available.

These DDTF now become part of your HAP rental structure.

For Example:

The Total Anticipated DDTF = 60 Section 18 units x \$3,000 per unit x 5 years = \$1,350,000.

RAD Rent adjustment per unit per month = \$1,350,000 ÷ 20 years ÷ 40 units ÷ 12 months = \$140 pupm.

HUD is now giving the same amount of DDTF the project is entitled to but spreading it out over 20 years instead of over 5 years.

Total Units in Project	100	Weighted HAP Contract Rent	\$	920	\$976	
Section 16 Units	00	Section 8 (11070 of Fiving)	Ψ	1,000		
Section 18 Units	60	Section 8 (110% of FMR)	•	1,000		
Public Housing RAD Units	40	RAD Rent Determination	\$	800 +	\$ 140	= \$940

Restore to Rebuild (aka Faircloth to RAD)



Restore Rebuild (aka Faircloth to RAD)

- ➤ Introduced as part of the 1998 'Quality Housing and Work Responsibility Act' by Sen. Lauch Faircloth, R-North Carolina, the Faircloth Amendment amended the Housing Act of 1937
- ➤ Enabling public housing unit levels to be maintained based on 1999 housing unit levels. Preventing PHAs from ever building more units than they had in their portfolio at that time
- ➤ Currently it is estimated that there is an additional 227,000 units of public housing that could be developed, with over 11,000 in New Jersey

PHA Name	Restore Rebuld Availablity
Newark Housing Authority	4,768
Housing Authority City of Jersey City	1,289
Paterson Housing Authority	1,237
Housing Authority and Urban Redevelopment Age	475
Housing Authority of the City of Camden	447
Trenton Housing Authority	371
Perth Amboy Housing Authority	356
Elizabeth Housing Authority	332
Morristown Housing Authority	268
Housing Authority of the City of Orange	267
New Brunswick Housing Authority	209
East Orange Housing Authority	205
Long Branch Housing Authority	194
Plainfield Housing Authority	120
Bayonne Housing Authority	99
Asbury Park Housing Authority	98
Salem Housing Authority	78
Boonton Housing Authority	74
Neptune Housing Authority	60
Glassboro Housing Authority	52
Vineland Housing Authority	52
Franklin Township Housing Authority	50
Pleasantville Housing Authority	27
Carteret Housing Authority	24
Ocean City Housing Authority	20
Millville Housing Authority	19



Contd... Restore Rebuild (aka Faircloth to RAD)

- ➤ It is important to note Restore Rebuild (aka Faircloth) is NOT the same as Fair Share Housing. In NJ, municipalities have Fair Share Housing obligations to build affordable units in their communities. These are not the same programs.
- ➤ However......PHAs can assist their municipalities in fulfilling their Fair Share Housing Agreement Requirements with Restore Rebuild Units.

Offering Rent Augmentation to Developers

> Section 8 Operating Reserves can be used to fund units from ACC levels to Section 8 Voucher levels. The chart below shows the Rents the project would receive under RAD and what the PHA Augmentation will provide the developer.

		RAD Rent	Rent at 110%		Agumentation		Monthly			Annual
Bedroom	# of Units	Anticipated		of FMR		Per Unit		Agumentation		gumentation
Studio	6	\$ 888	\$	1,980	\$	1,092	\$	6,554	\$	78,650
1-Bed	9	901		2,013		1,112		10,008		120,100
2-Bed	45	1,021		2,277		1,256		56,526		678,317
3-Bed	17	1,253		2,827		1,574		26,756		321,077
	77								\$	1,198,144



Additional Revenue Opportunities – Opportunity Zones and Moving to Work



Opportunity Zones

➤ Up to \$100/Unit/Month Extra Rent Revenue

Eligibility Criteria

- Must convert to Section 8 PBRA (not PBV).
- Must be located in a designated Opportunity Zone.
- Project must involve new construction or substantial rehabilitation.

A Demonstrated Need Is Required

> Extra rent must be necessary for financial viability

First-Come, First-Served Basis

Move to Work (MTW)

MTW agencies can use their funds during a RAD conversion to raise initial PBV contract rents.

Enhance Financial Resources

- ➤ Boosts reliable rental income, strengthens financial viability, and attracts private debt and equity.
- > This makes substantial renovations possible.

Commitment to Sustained Rent Level

- Agencies must maintain the higher PBV rents throughout the contract term.
- Requires Subsidy Layering Review.



How Do I Make All This Work? – Process and Funding



Engineering Study – Why it matters?





Access scope of work

> Will the property require rehabilitation, or is new construction needed?



Evaluate Internal Capacity

- > Can the Housing Authority manage this internally, or will outside help be needed?
- > Partnering with a Developer





Determine Relocation Needs

Will the scope of work require residents to be relocated or will temporary displacement for minor rehab be an option?





Funding



Do we have reserves enough to self-fund?



Can we lower our Operating Costs to increase the mortgage potential?



Do we need to use NJHMFA and the Low-Income Tax Credits to pay for the repairs, (If so, then we need a Developer Partner.)



Can we receive financial assistance from the Municipality?



Can we use the Aspire NJ State Tax Credit Program? Can we get HOME funds?



Is there additional funding out there?



It Has Been Done! Success Story



Glendenning Phase 1, Rahway NJ (July 2021 to Closing October 2025)























Partnering with Developer

Concept and Design

LIHTC

Additional Funding

Relocation











Sources:

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